

**Subject:** **Red Rose House Change of Service**

**Purpose:** This paper outlines a recommendation by the ASN Residential & Respite Steering Group to change the proposed service provision within Red Rose House.

**Recommendation:** The IJB to approve the proposal to change the intended use of Red Rose House in Stevenson for the provision of Adult Learning Disability respite services.

<b>Glossary of Terms</b>	
NHS AA	NHS Ayrshire and Arran
HSCP	Health and Social Care Partnership
ASNRR	ASN Residential and Respite Steering Group
C&YP	Children and Young People

<b>1.</b>	<b>EXECUTIVE SUMMARY</b>
1.1	In June 2019 the IJB approved the recommendation from the ASN Residential & Respite Steering Group (ASNRR) to deliver a HSCP led, in-house model, within the 8 bedded Residential House and for a commissioned provider model within the Respite House by extending our contract with The Mungo Foundation.
1.2	<p>Throughout the development of the project it has become clear demand assumptions underpinning the business case for an 8 bedded ASN Residential unit will not materialise. At present, and after extensive analysis, there are no Children &amp; Young People (C&amp;YP) seeking immediate residential care. Furthermore, there is no data to suggest there will be a material increase in demand in the future.</p> <p>The project is at a critical point in the planning process (build handover is expected in May 2021) and a decision is now required to embrace an opportunity to utilise the building to maximise benefit in the future, in line with the IJBs future strategic ambitions.</p> <p>It is proposed use Red Rose House for the purpose of relocating respite for Adults with Learning Disabilities from its current location at Taigh Mor (Beith).</p>
<b>2.</b>	<b>BACKGROUND</b>
2.1	The original business case was developed to create a specialist service for children and young people with complex care needs requiring residential care. The operational budget for the R&R facilities was to be created by moving the C&YP in existing external residential placements back to the new residential facility.

	<p>It has proven difficult to identify any C&amp;YP who would potentially require full time residential care within Red Rose House, and it is not deemed appropriate for a variety of reasons to transfer any children currently already within specialist placements out with North Ayrshire.</p> <p>This lack of demand for residential placements has arisen as a result of the following:</p> <ul style="list-style-type: none"> <li>• Locality based integrated teams working with education and other partners to implement early intervention approaches which sustain vulnerable children at home.</li> <li>• Updated national policy direction with the implementation of 'The Promise' to develop strategic plans locally to keep Children &amp; Young People at home and out of full-time residential care where possible.</li> <li>• Extended outreach and respite models can provide wrap-around support to family carers, including the new respite service which will double the current capacity from 4 to 8 beds.</li> </ul> <p>Even if there was future demand for the service, the strategic direction and our unequivocal vision is to keep children out of full-time residential care, thus strengthening the need to look at an alternative use of the building. There would also be a cost implication as currently the funding available to operate any new service is £0.457m and estimated costs would be in excess of £2m, due to the ongoing commitment to fund the existing external placements.</p>
<b>3.</b>	<b>PROPOSALS</b>
3.1	<p>The steering group have assessed several different service options to determine if any of them could be delivered within Red Rose House, including looking at commissioned services.</p> <p>Several options were not deemed appropriate due to lead-in time and a number of options which would not have retained use of the building for the benefit of North Ayrshire residents.</p> <p>The preferred option, therefore, is to relocate the adult respite service delivered by Hansel from Taigh Mor in Beith to the new building in Stevenston. This option would free up the existing building to either develop a new service within Taigh Mor or to provide NAC with an opportunity to utilise the building in a different way. This option would also be financially sustainable as the current adult respite service is fully funded.</p> <p>Taigh Mor is an existing respite facility based in Beith which can accommodate 8 individuals (3 spaces are intended as being used by individuals with high needs, and 5 for individuals with medium needs). Of the 111 North Ayrshire clients currently receiving respite, 86 are allocated space at Taigh Mor, of whom:</p> <p>20 have been assessed as having a moderate need for respite  50 have been assessed as having a substantial need for respite  16 have been assessed as having a critical need for respite</p> <p>However, as a respite facility in South Ayrshire is understandably prioritising access currently for clients living in that locality, now is an opportune time to look to make better use of those facilities available in North Ayrshire. Potentially, this could mean</p>

	<p>moving to Taigh Mor some or all of those 25 individuals not currently supported by the service.</p> <p>As evidenced within past evaluation work regarding respite use, individuals attending Taigh Mor can present with significant support needs requiring substantial additional support and the use of specialist equipment. Information gathered in 2016 regarding North Ayrshire users of learning disability respite found that 35% required the use of specialist equipment or support (including wheelchairs, hoists, and peg feeds). In addition, 75% presented with one or more health conditions, most frequently sensory issues; musculo-skeletal conditions; skin conditions; or epilepsy.</p> <p>Young people transitioning to adult services also require access to respite, where appropriate. Currently the North Ayrshire Transition Pathway group is aware of 12 individuals who will be transitioning in the near future, who would require respite. Anecdotal feedback from the group also indicates an increasing number of young people coming through with complex needs. Past Needs Assessment work undertaken by NHS Scotland has highlighted that while significant inequalities remain with regard to the health and wellbeing of people with learning disabilities, their life expectancy is increasing, with a consequent increase in the population overall. While responding to this positive change requires far more than the provision of greater amounts of existing service responses, there is no doubt that continuing provision of high quality building based respite will continue to be an essential and in demand component of a varied respite offer for the foreseeable future.</p> <p>Moving adult respite services to Red Rose House would create an opportunity for more collaborative working in terms of transitions since children and adult respite services would be on the same site (in separate buildings). In addition, it would also assist in ensuring a smoother transition for children when they move to adult services, due to them being on the same site.</p> <p>Moving to the new site would be greatly facilitated by it having equipment already in situ: it is anticipated that little of the equipment currently held at Taigh Mor would require to be moved. Currently, Taigh Mor is closed every Tuesday night for deep cleaning. This, combined with an ongoing flexible approach to respite bookings, means that it should be possible to close for a limited period to facilitate a move, with minimal impact on individuals and families.</p>
3.2	<p><b><u>Anticipated Outcomes</u></b></p>
	<p>The option to re-locate adult respite provision to Red Rose House would support the national drivers for continuing to support children and adults to remain within their family homes rather than being accommodated in a residential care setting. It also minimises the potential unfunded financial pressure to operate a residential accommodation which is estimated to cost between £1m to £2m (model dependant).</p> <p>This would present opportunities to support options to re-allocate funds to continue to support children and young people staying within their own homes with the provision of extended outreach and respite. This would also present greater financial stability and value for money in the long term for both Children and Adult Services, as the demand for adult respite services is already being demonstrated through the service being delivered at Taigh Mor.</p> <p>Taigh Mor as a site has operated for a number of years, and while it remains a valued resource for individuals and families, the site is showing significant signs of wear, and requires regular repairs to maintain safety and standards. Currently, the sensory room</p>

	<p>and one bathroom are unusable as a result of broken equipment. The current location in Beith also poses challenges with transport links, in addition to which the building is at the top of a hill, which presents challenges for wheelchair users. The new site would provide individuals (and staff) with a modern, well resourced facility, close to good transport links, and with good access to a broad range of amenities and outside spaces. As well as potentially providing better outcomes for individuals and families, from a service perspective the new location will create opportunities for better partnership working around transition planning and other issues, as well as scope for collaboration with a greater variety of community partners. The building itself is also larger than Taigh Mor, as a result of which it will be easier to maintain compliance with Covid related guidance around social distancing, as well as providing more general benefits with regard to comfortable accommodation of a range of individuals.</p> <p>It is noted that the tender for a provider to deliver the respite service is due for review. Along with the move to a new site, this would create an ideal opportunity to reinvigorate respite provision for adults with a learning disability, ensuring that it is linked into and benefits from the broader change programme already underway within Learning Disability Services, and any practice innovation emerging from responses to Covid.</p>								
3.3	<p><b><u>Measuring Impact</u></b></p> <p>Since the original business case was written in 2017, The Promise has been introduced with a focus on reducing and preventing C&amp;YP from going into residential care. There is a much greater emphasis being focused on what other services are available to minimise the potential for residential care such as Outreach services or increased respite. The original business case is being updated in line with the proposed change of use.</p> <p>It is expected the existing measurement tools will be used to determine the impact on service-users and to also measure the expenditure of each of the houses.</p> <p>Note: There is a due diligence exercise taking place with PMI to confirm that Red Rose House is suitable for adult respite and any potential adjustments required. This is due to be completed by the 8<sup>th</sup> of February and verbal update on the outcome will be provided to the IJB.</p>								
4.	<p><b>IMPLICATIONS</b></p> <table border="1"> <tr> <td><b>Financial:</b></td><td>It is predicted this option can be delivered within the existing financial resources.</td></tr> <tr> <td><b>Human Resources:</b></td><td>As this is provided by a commissioned provider, there are no workforce implications for current NAHSCP staff.</td></tr> <tr> <td><b>Legal:</b></td><td>There are no Legal implications associated with this option.</td></tr> <tr> <td><b>Equality:</b></td><td>It is expected that both houses will provide an efficient, cost-effective service, taking full account of the health and well-being needs of individual service-users, regardless of the type or tenure, therefore ensuring equity of provision.</td></tr> </table>	<b>Financial:</b>	It is predicted this option can be delivered within the existing financial resources.	<b>Human Resources:</b>	As this is provided by a commissioned provider, there are no workforce implications for current NAHSCP staff.	<b>Legal:</b>	There are no Legal implications associated with this option.	<b>Equality:</b>	It is expected that both houses will provide an efficient, cost-effective service, taking full account of the health and well-being needs of individual service-users, regardless of the type or tenure, therefore ensuring equity of provision.
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<b>Children and Young People</b>	It is expected the increased respite provision being delivered within Roslin House will greatly improve the lives of the children & young people who will use the service.
<b>Environmental &amp; Sustainability:</b>	Both houses are being constructed taking both the Environment & Sustainability into account. They have been built with an EPC rating of B+ before renewables, a biomass boiler & solar panels have been incorporated within the overall design for the Campus.
<b>Key Priorities:</b>	It is anticipated that making a change to relocate adult respite to Red Rose House there will be an improvement to the outcomes of the service-users who will utilise the service being provided within the new building.
<b>Risk Implications:</b>	As this is a change from the original business case, and the paper signed off by IJB, there could be potential reputational damage, which will be mitigated by the communication and engagement approach.
<b>Community Benefits:</b>	It is expected the community will benefit from the new services that will be delivered within the new R&R facilities.

<b>Direction Required to Council, Health Board or Both</b> <i>(where Directions are required please complete Directions Template)</i>	Direction to: -	
	1. No Direction Required	X
	2. North Ayrshire Council	
	3. NHS Ayrshire & Arran	
	4. North Ayrshire Council and NHS Ayrshire & Arran	

<b>5.</b>	<b>CONSULTATION</b>
5.1	Throughout the project there has been ongoing consultation with the Non-Construction, Workforce and Finance workgroups. In addition to this the R&R Steering group have been kept up to date, along with representatives from Procurement. With regard to adult learning disability services, this proposition represents a rapid development to timeframes which have not allowed for consultation with individuals, families, and the provider. Some initial conversations have taken place with the current provider, who has indicated that they would be supportive of the move. Were the move to be supported as a possible course of action, then engagement with stakeholders would be prioritised in whatever way would be possible under prevailing Covid restrictions. This would be with the intention of informing stakeholders about the move, and working with them to whatever extent was possible to co-produce a successful transition.
<b>6.</b>	<b>CONCLUSION</b>
6.1	<p>The Steering Group recommends that the IJB agrees:</p> <ul style="list-style-type: none"> <li>To approve the proposal to change the intended use of Red Rose House in Stevenson for the provision of Adult Learning Disability respite services..</li> </ul>

**For more information please contact Kevin McGinn on 01294 324502 or kevinmcginn@north-ayrshire.gov.uk**

